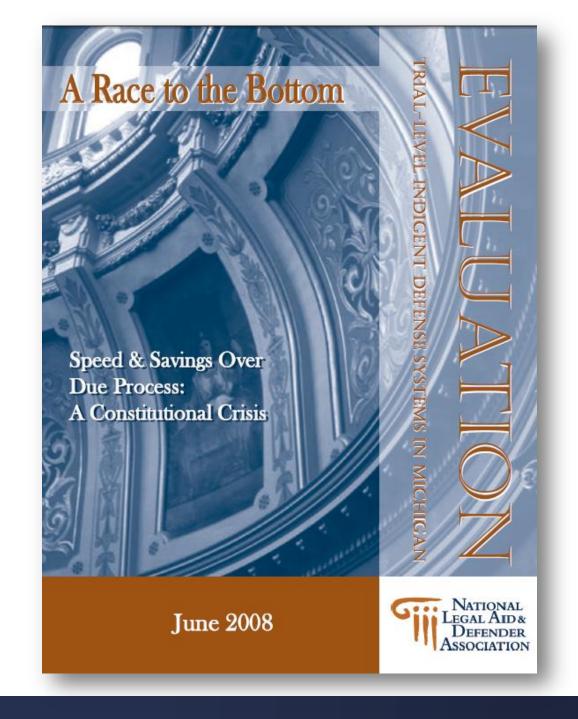


MICHIGAN INDIGENT DEFENSE COMMISSION

Jonathan Sacks Executive Director

Wayne County Criminal Advocacy Program
September 2015

Background



Counties Studied:

Alpena, Bay, Chippewa, Grand Traverse, Jackson, Marquette, Oakland, Ottawa, Shiawassee and **Wayne**

Per-Capita Spending

33.	Tennessee	\$9.30
34.	Alabama	\$9.17
35.	North Dakota	\$8.80
36.	Rhode Island	\$8.67
37.	Kansas	\$8.53
38.	Hawaii	\$8.26
39.	Maine	\$8.20
40.	Pennsylvania	\$8.10
41.	Oklahoma	\$8.02
42.	Idaho	\$7.83
43.	South Carolina	\$7.65
44.	Michigan	\$7.35
45.	Texas	\$7.04
46.	Indiana	\$6.77
47.	Arkansas	\$6.65
48.	Utah	\$5.22
49.	Missouri	\$5.20
50.	Mississippi	\$4.15
	NATIONAL AVERAGE	\$11.86

omparing indigent defense systems across state lines is difficult. at best, given jurisdictional variances related to: delivery model, population, geographical expanse, prosecutorial charging practices, crime rates, county versus state funding, three strikes laws, and the death penalty (among others). For example, the state of Alaska has the highest cost per capita indigent defense spending (\$40.96) due almost entirely to the fact that public defenders must travel by air for many court appearances. So, whereas a high cost per capita may not necessarily guarantee that a state is providing adequate representation, a low indigent defense cost per capita certainly is an indicator of a system in trouble. Michigan ranks 44th of the 50 states.

In the year-long study of ten representative counties, NLADA concluded that none are constitutionally adequate and Michigan ranked 44th out of all 50 states in per capita indigent defense spending.

468 Mich. 1244 Supreme Court of Michigan.

WAYNE COUNTY CRIMINAL DEFENSE BAR ASSOCIATION, and The Criminal Defense Attorneys of Michigan, Plaintiffs,

and

Legal Aid and Defender Association of Detroit, Inc., Intervening Plaintiff,

v.

CHIEF JUDGES OF WAYNE CIRCUIT COURT, Defendants,

and

County of Wayne, Intervening Defendant.

Docket No. 122709. June 27, 2003.

Opinion

On order of the Court, the motion of the Legal Aid and Defender Association of *472 Detroit, Inc. to intervene as a party plaintiff is GRANTED, and the complaint and brief filed with the motion are accepted. The motion for admission pro hac vice of Martin S. Pinales and the motion for leave to file brief amicus curiae are GRANTED.

The complaints for superintending control are considered, and relief is DENIED, because the Court is not persuaded that it should grant the requested relief. We are not persuaded by plaintiffs' complaints and supporting papers that the Chief Judges of the Wayne Circuit Court have adopted a fee schedule which, at this time, fails to provide assigned counsel reasonable compensation within the meaning of M.C.L. § 775.16.

Order

Michigan Supreme Court Lansing, Michigan

July 15, 2013

Robert P. Young, Jr., Chief Justice

147111(54)

Michael F. Cavanagh Stephen J. Markman Mary Beth Kelly Brian K. Zahra Bridget M. McCormack David F. Viviano, Justices

CHRISTOPHER LEE DUNCAN, BILLY JOE BURR, JR., STEVEN CONNOR, ANTONIO TAYLOR, JOSE DAVILA, JENNIFER O'SULLIVAN, CHRISTOPHER MANIES, and BRIAN SECREST,

Plaintiffs-Appellees,

SC: 147111 COA: 307790

V

Ingham CC: 07-000242-CZ

STATE OF MICHIGAN and GOVERNOR OF MICHIGAN,

Defendants-Appellants.

GRANTED. The appeal is DISMISSED with prejudice.

On order of the Chief Justice, the stipulation of the parties, through their respective counsel, to dismiss the application for leave to appeal without costs is

Advisory Commission findings – June 2012

•Michigan's counties offer an "uncoordinated, 83-county patchwork quilt" of public defense systems.

Advisory Commission findings – June 2012

•There is no data or transparency to show if taxpayer dollars are spent efficiently or effectively.

Advisory Commission findings – June 2012

•There are no statewide standards to define or ensure constitutionally adequate defense counsel.



Signing of Public Act 93 of 2013

Jim Fisher, Chair

Michael Puerner

Shela Motley

Hon. Thomas Boyd

Nancy Diehl

Frank Eaman

Gary Walker

Brandy Robinson

Cletus Smith

Bill Swor

Joe Baumann

Jon Campbell

John Shea

Kevin Oeffner

David Schuringa

Richard Lindsey

Wayne County MIDC Commissioners

Nancy Diehl Frank Eaman Brandy Robinson Bill Swor



 Collects and compiles data for the review of indigent defense services in Michigan

Creates minimum standards

 Works with counties to design plans to meet the standards and measures the performance of counties in providing public defense services

 Awards state funded grants to county systems to fund the compliance plans and bring systems into compliance with the new minimum standards

MIDC Survey

The Michigan Indigent De local delivery of indigent receive consistent, effecti public comment later this statewide in developing of

To assist in these efforts, provide much needed inf

Please see the attached m about the survey. The MI

Thank you for taking the

Robert P. Young, Jr. Chief Justice



O: Chief Judges of Circuit and District Courts

CC: Court Administrators of Circuit and District Courts

From: Judge James Fisher (retired), Chair, Michigan Indigent Defense Commission (MIDC)

Re: MIDC Survey Date: July 8, 2015

Appointed by Governor Rick Snyder, the MIDC is charged with:

Developing and overseeing the implementation, enforcement, and modification of minimum standards, rules, and procedures to ensure that indigent criminal defense services providing effective assistance of counsel are consistently delivered to all indigent adults in this state consistent with the safeguards of the United States constitution, the state constitution of 1963, and this act. (PA 93 of 2013)

The MIDC appreciates the assistance of the State Court Administrative Office in distributing a survey to courts that will help the MIDC achieve this mandate.

As required by statute, the MIDC is collecting data on indigent criminal defense systems statewide. MCL 780.989(1)(f), MCL 780.993(1). Through this survey, the collection of such data will facilitate development and implementation of indigent defense best practices.

More specifically, the survey gives courts the opportunity to provide information about types of indigent defense systems, eligibility for counsel, process for appointment of counsel, and public defense expenditures. The questions only involve trial level indigent criminal defense for adults

We anticipate that the survey will take less than 30 minutes, although some questions may require you to gather data that is not immediately accessible or collaborate with other staff members or departments. A PDF copy of the survey is attached to enable you to gather the necessary data prior to taking the online survey.

Once you are ready to take the survey, please click here.

For assistance with the survey, please contact Jonah Siegel, MIDC's Research Director, at 517-898-5489 or jsiegel@michiganidc.gov. For any general questions about the MIDC, please contact Executive Director Jonathan Sacks, 517-899-1354, jsacks@michiganidc.gov. Thank you very much for your anticipated cooperation in helping us fulfill our responsibility to the courts and citizens of our state.

Michigan Indigent Defense Commission Survey Spring 2015 For questions or concerns, contact Research Director Jonah Siegel at (517) 898-5489

The survey requires the following identifying information before proceeding to the substantive questions:

- The County where your court resides:
- Whether you are reporting for a Circuit or District Court (and which court);
- The name, title, email address and direct telephone number for the person completing the survey.

la.	What factors does the court use						
	What factors does the court use to determine the eligibility of a defendant for right to counsel services? (Please check all that apply)						
	1 11						
	□ Income		Receives government assistan				
		\perp	Social Security, Medicaid, Pu				
	☐ Valued assets (home, automobile, etc)		Residence in jail/mental healt	h facili	ty		
	☐ Employment status ☐ Seriousness of charge						
	□ Expenses		Cost to retain private counsel				
	□ Debt		Ability to post bail or bond				
	□ Number of dependents		Financial resources of family				
	□ Federal poverty guidelines		Other (please specify below):				
	□ We do not use any guidelines to establish eligibility						
	Describe other factors taken into account:						
1b.	Are judges required to consider these factors when determining eligibility?						
lc.	Is there a process for a defendant to challenge the court's determination?						

There are three basic models for the delivery of indigent defense services. What type(s) of delivery model(s) does your court employ? Please check all that apply. Assigned Counsel: Refers to one or more private attorneys who are not salaried by the court and are paid (a) per hour, (b) per each case, or (c) per each event in a case. Courtact Defender: Refers to one or more private attorneys who are paid a set amount of money to handle all or a negotiated percentage of indigent criminal representation. Contracts may be with (a) "affiliated" lawyers (two or more lawyers affiliated with a non-profit organization such as Legal Aid Society or a private law firm); or (b) individual lawyers with no affiliation to other contract defenders.

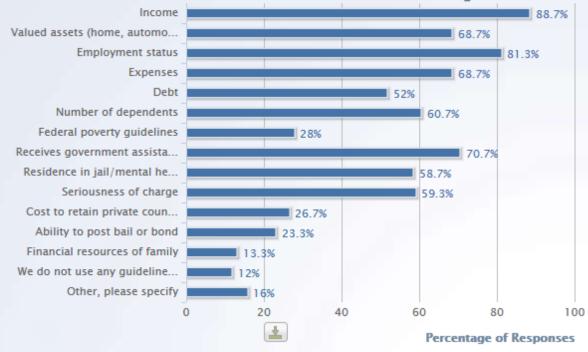
- □ Public Defender Office: A "public defender" is defined as a salaried/benefited government employee; a "public defender office" is defined as two or more attorneys. Attorneys may be (a) full-time (not allowed to handle private cases); or (b) part-time (may handle private cases).
- Other Defender Services: Your court employs some other model for indigent defense services not covered above.

- 1

What factors does the court use to determine the eligibility of a defendant for right to public defense counsel services? (Please check all that apply):

	Count	▼ Filter
Income	133 (88.7%)	
Valued assets (home, automobile, etc)	103 (68.7%)	
Employment status	122 (81.3%)	
Expenses	103 (68.7%)	
Debt	78 (52%)	
Number of dependents	91 (60.7%)	
Federal poverty guidelines	42 (28%)	
Receives government assistance (e.g., Social Security, Medicaid, Public housing)	106 (70.7%)	
Residence in jail/mental health facility	88 (58.7%)	
Seriousness of charge	89 (59.3%)	
Cost to retain private counsel	40 (26.7%)	
Ability to post bail or bond	35 (23.3%)	
Financial resources of family	20 (13.3%)	
We do not use any guidelines to establish eligibility	18 (12%)	
Other, please specify	24 (16%)	





Initial Standards Proposed

ABA TEN PRINCIPLES OF A PUBLIC DEFENSE DELIVERY SYSTEM

Black Letter

The public defense function, including the selection, funding, and payment of defense counsel, is independent.

Where the caseload is sufficiently high, the public defense delivery system consists of both a defender office and the active participation of the private bar.

Clients are screened for eligibility, and defense counsel is assigned and notified of appointment, as soon as feasible after clients' arrest, detention, or request for counsel.

Defense counsel is provided sufficient time and a confidential space within which to meet with the client.

Defense counsel's workload is controlled to permit the rendering of quality representation. Defense counsel's ability, training, and experience match the complexity of the case.

The same attorney continuously represents the client until completion of the case.

There is parity between defense counsel and the prosecution with respect to resources and defense counsel is included as an equal partner in the justice system.

Defense counsel is provided with and required to attend continuing legal education.

> Defense counsel is supervised and systematically reviewed for quality and efficiency according to nationally and locally adopted standards.

Standard 1 — Education and Training

"The only area of the state that partially complies with the training principle is Wayne County."

Michigan ONTONAGON CHIPPEWA MACKINAC HURON

The counties highlighted have reported some requirement of CLE to stay on assigned counsel list.

 Knowledge of law, scientific evidence, defenses, technology.

Basic skills for new attorneys.

12 hours of CLE for all.

Q: Will the 12 hours of training count towards my training requirements to stay on assigned counsel lists in other counties?

Standard 2 — Initial Interview

"Initial interviews with defendants (particularly those in custody) are frequently conducted in court (or in the "bullpen" – a cell behind the courtroom), just prior to a hearing held within days of the district court arraignment."

Meet in-custody client within 72 hours

Confidential meeting

Client competency assessment

Standard 3 – Investigation / Experts Reasonable investigation required

Use experts and investigators when appropriate

Continuously evaluate

STATE AND COURT APPROVED PRIVATE INVESTIGATION AGENCIES ON FILE WITH THIRD JUDICIAL CIRCUIT OF MICHIGAN

Company	Investigator(s)	Address	Phone No(s)	
Iverson Agency specialops@ameritech.net	Joel D. Iverson Jacki Goodrum Lisa Murray	P. O. Box 2042 Detroit, MI 48202	O - (313) 961-2599 C - (313) 779-9270 F - (313) 557-6002	
Joseph Bruce The Investigator theimestigator@att.net	Joseph H. Bruce	9168 Prest Detroit, MI 48228	(313) 319-3163	
P & J Associates Inc. gogarypi@gmail.com	Gary F. Sumeracki	1476 N. Alstott Drive Howell, MI 48843-7817	O - (517) 546-7005 or (800) 437-5854 F - (517) 546-5620	
Recon Management Group, LLC dandb@recovingmt.com	Daniel J. DiBardino Dwane Blackmon Doug Bucher Jeff Clyburn Linda Hicks Mark Paliszewski David Rees James Schoenherr	30400 Telegraph Road, Suite 472 Bingham Farms, MI 48025-2364	O - (248) 540-0160 F - (248) 540-3622	
Salisbury's Diversified Services Does not have email.	Michael P. Salisbury	6651 Orchard Dearborn, MI 48126	(313) 617-4211	
Scott Lewis Private Investigations scott@scottlewispi.com	Scott Lewis	18530 Mack Avenue, #134 Grosse Pointe Farms, MI 48236	(313) 600-4254	
Security Countermeasures & Intelligence hglaspie@sctst.com	Henry W. Glaspie, III (Hank) Bernard Moner James P. Triano	37637 5 Mile Road Suite 244 Livonia, MI 48154	O - (313) 444-2653 C - (313) 574-2170 F - (866) 505-4108	
Statewide Investigation Service Inc. Gerald K. Borycz borycz9/26@comeast.net Michele M. Egan		P.O. Box 85236 Westland, MI 48185-0236	(734) 231-1045	
Sunshine Investigations info@sunshine:meestigations.net	Julianne Cuneo Andrew Dillon Andrew Keinath	P. O. Box 3304 Centerline, MI 48015	O - (586) 806-0203 F - (586) 486-4709	
Tock Services immtock@gmail.com	Timothy N. Tock 147	22 Lyons Street Livonia, MI 48154	(248) 789-6029	

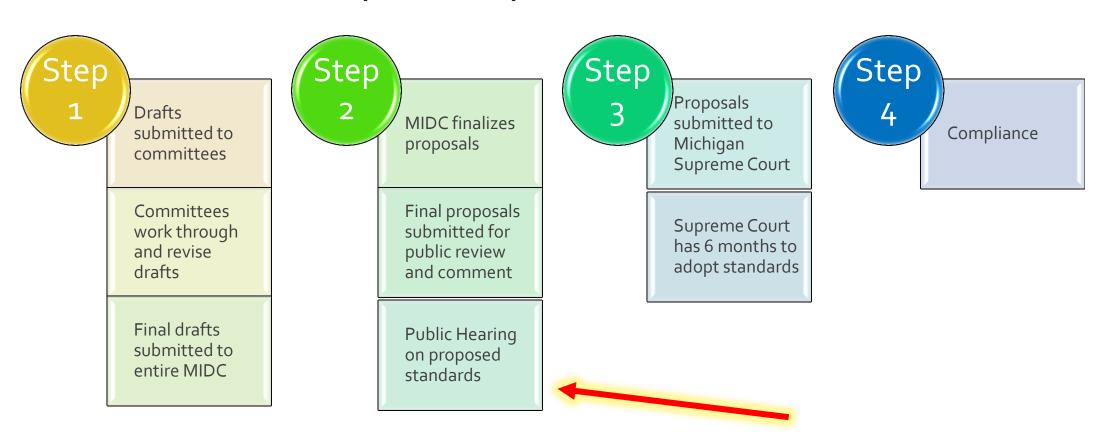
Standard 4 – Counsel at First Appearance

Rothgery v. Gillespie County., Tex., 554 U.S. 191 (2008)

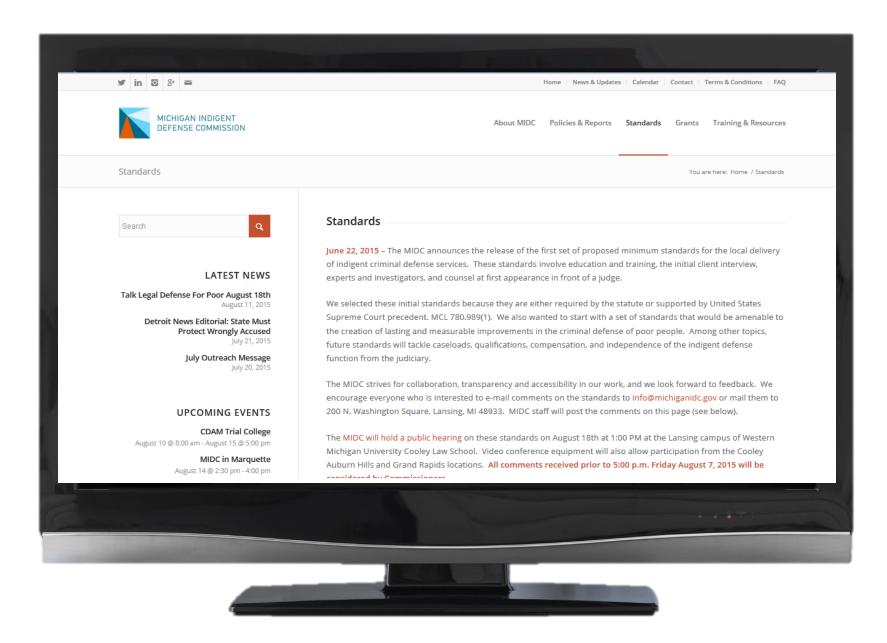
"Counsel shall be assigned as soon as the defendant is determined to be eligible for indigent criminal defense services [].....

The representation includes, but is not limited to the arraignment on the complaint and warrant or the setting of a case specific interim bond while defendant is in custody..... []"

Standards Proposed by MIDC



Feedback...



Future Minimum Standards

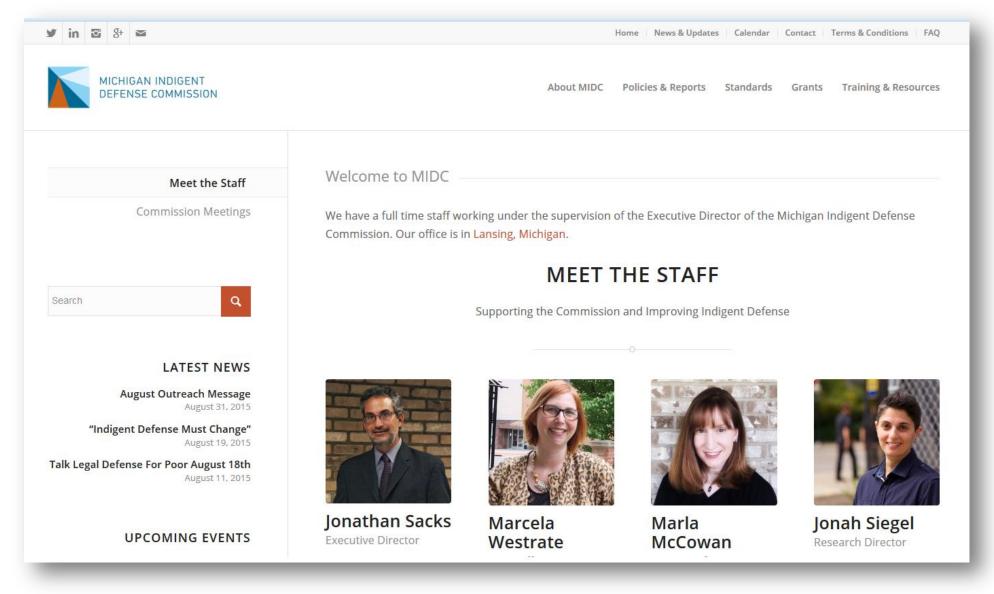
•Delivery of services is independent of the judiciary. MCL 780.991(1)(a).

Future Minimum Standards

 Workload is controlled to permit effective representation. MCL 780.991(2)(b).

Future Minimum Standards

•An attorney has the training and experience that matches the complexity of the allegations against their client. MCL 780.991(2)(c).



Find out more at michiganidc.gov



MICHIGAN INDIGENT DEFENSE COMMISSION

Jonathan Sacks

Executive Director

<u>jsacks@michiganidc.gov</u>

517-899-1354